REPORT OF THE AUDIT OF THE MUHLENBERG COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Rodney Kirtley, Muhlenberg County Judge/Executive
Members of the Muhlenberg County Fiscal Court

The enclosed report prepared by Peercy and Gray, PSC, Certified Public Accountants, presents the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Muhlenberg County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements.

We engaged Peercy and Gray, PSC to perform the audit of these financial statements. We worked closely with the firm during our report review process; Peercy and Gray, PSC evaluated the Muhlenberg County's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure



TELEPHONE 502.573.0050

EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE MUHLENBERG COUNTY FISCAL COURT

June 30, 2005

Peercy and Gray, PSC has completed the audit of the Muhlenberg County Fiscal Court for fiscal year ended June 30, 2005. We have issued an unqualified opinion on the governmental activities, business-type activities, each major fund, and aggregate remaining fund information.

Financial Condition:

The fiscal court had net assets of \$5,217,593 as of June 30, 2005. The fiscal court had unrestricted net assets of \$1,561,136 in its governmental activities as of June 30, 2005, with total net assets of \$5,113,566. In its enterprise fund, total net cash and cash equivalents were \$104,027 with total net assets of \$104,027. The fiscal court had total debt principal as of June 30, 2005 of \$13,390,000 with \$869,000 due within the next year.

Report Comment:

• Fiscal Court Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral And Enter Into A Written Agreement To Protect Deposits

Deposits:

As of June 30, 2005, the fiscal court's deposits were uninsured and uncollateralized by bank securities in the amount of \$2,877.

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PEERCY AND GRAY, PSC

Certified Public Accountants

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To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Rodney Kirtley, Muhlenberg County Judge/Executive
Members of the Muhlenberg County Fiscal Court

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Muhlenberg County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Muhlenberg County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Muhlenberg County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Muhlenberg County, Kentucky, as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The county has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The Budgetary Comparison Information is not a required part of the basic financial statement but is supplementary information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the budgetary comparison information. However, we did not audit the information and express no opinion on it.

To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Rodney Kirtley, Muhlenberg County Judge/Executive
Members of the Muhlenberg County Fiscal Court

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Muhlenberg County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, are fairly presented in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 7, 2006, on our consideration of Muhlenberg County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should considered in assessing the results of our audit.

Based upon the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following comment.

• Fiscal Court Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral And Enter Into A Written Agreement To Protect Deposits

Respectfully submitted,

Peercy and Gray, PSC Certified Public Accountants

eercy and Gray, PSC

Audit fieldwork completed - July 7, 2006

MUHLENBERG COUNTY OFFICIALS

For The Year Ended June 30, 2005

Fiscal Court Members:

Rodney Kirtley County Judge/Executive

David James Magistrate
Harold Wester Magistrate
Tommy Watkins Magistrate
Daniel Bowles Magistrate
Phillip O'Neal Magistrate

Other Elected Officials:

Darris Russell County Attorney

Willie Justice, Jr. Jailer

Gaylan Spurlin County Clerk

Janet Hearld Circuit Court Clerk

Jerry Mayhugh Sheriff

Bill Alward Property Valuation Administrator

Tony Armour Coroner

Appointed Personnel:

Charles R. Lewis County Treasurer
Linda Moore Finance Officer



MUHLENBERG COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

MUHLENBERG COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Primary Government					
	Go	vernmental		ness-Type		
	Activities		A	ctivities	Totals	
ASSETS	<u> </u>					_
Current Assets:						
Cash and Cash Equivalents	\$	1,186,136	\$	104,027	\$	1,290,163
Assets Held For Resale		375,000				375,000
Total Current Assets	_	1,561,136		104,027		1,665,163
Noncurrent Assets:						
Capital Assets - Net of Accumulated						
Depreciation						
Construction In Progress		93,838				93,838
Land		1,922,585				1,922,585
Land Improvements		16,508				16,508
Buildings		13,907,094				13,907,094
Vehicles and Equipment		808,188				808,188
Infrastructure		194,217				194,217
Total Noncurrent Assets		16,942,430				16,942,430
Total Assets		18,503,566		104,027		18,607,593
LIABILITIES						
Current Liabilities:						
Short-term Lease		375,000				375,000
Bonds Payable		485,000				485,000
Financing Obligations Payable		9,000				9,000
Total Current Liabilities		869,000				869,000
Noncurrent Liabilities:						
Bonds Payable		12,460,000				12,460,000
Financing Obligations Payable		61,000				61,000
Total Noncurrent Liabilities		12,521,000				12,521,000
Total Liabilities		13,390,000				13,390,000
NET ACCETC						
NET ASSETS Invested in Capital Assets,						
Net of Related Debt		2 552 420				2 552 420
		3,552,430		1701		3,552,430
Restricted Unrestricted		1 561 126		4,784		4,784
Unrestricted Total Net Assets	\$	1,561,136 5,113,566	\$	99,243	\$	1,660,379 5,217,593
I Otal Net Assets	Ф	5,115,500	Ф	104,027	Ф	5,417,593



MUHLENBERG COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

MUHLENBERG COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

		Program Revenues Received						
	Expenses	Charges for Grants and Services Contribution		Frants and	Capital Grants and Contribution			
\$	3,792,360			\$	445,622	\$	423,770	
	2,466,502		35,465		2,905,266			
	656,707		273,195		24,679			
	61,478							
	148,847							
	1,452,452				1,620,994			
	629,069							
	45,218							
	9,252,633		308,660		4,996,561		423,770	
	403,373		449,277					
_	403,373		449,277					
\$	9,656,006	\$	757,937	\$	4,996,561	\$	423,770	
		2,466,502 656,707 61,478 148,847 1,452,452 629,069 45,218 9,252,633 403,373 403,373	\$ 3,792,360 2,466,502 656,707 61,478 148,847 1,452,452 629,069 45,218 9,252,633	Expenses Charges for Services \$ 3,792,360 2,466,502 35,465 656,707 273,195 61,478 148,847 1,452,452 629,069 45,218 9,252,633 308,660 403,373 449,277 403,373 449,277	Expenses Services Co Services Co \$ 3,792,360 2,466,502 35,465 656,707 273,195 61,478 148,847 1,452,452 629,069 45,218 9,252,633 308,660 403,373 449,277 403,373 449,277	Expenses Charges for Services Operating Grants and Contributions \$ 3,792,360 \$ 445,622 2,466,502 35,465 2,905,266 656,707 273,195 24,679 61,478 148,847 1,620,994 1452,452 1,620,994 629,069 45,218 49,252,633 308,660 4,996,561 403,373 449,277 403,373 449,277	Expenses Charges for Services Grants and Contributions Grants and Contributions Grants and Contributions \$ 3,792,360 \$ 445,622 \$ 2,905,266 656,707 273,195 24,679 61,478 148,847 1,620,994 145,2452 1,620,994 629,069 45,218 9,252,633 308,660 4,996,561 403,373 449,277 403,373 449,277	

General Revenues:

Taxes:

Real Property Taxes
Motor Vehicle Taxes
In Lieu of Taxes
Other Taxes
Excess Fees
Miscellaneous Revenues
Interest Received

Total General Revenues Change in Net Assets Net Assets - Beginning (Restated)

Net Assets - Ending

MUHLENBERG COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2005 (Continued)

Net (Expenses) Revenues and Changes in Net Assets

Primary Government								
Governmental Activities	Business-Type Activities	Totals						
Activities	Activities	Iotais						
\$ (2,922,968)	\$	\$ (2,922,968)						
474,229		474,229						
(358,833)		(358,833)						
(61,478)		(61,478)						
(148,847)		(148,847)						
168,542		168,542						
(629,069)		(629,069)						
(45,218)	<u> </u>	(45,218)						
(3,523,642)		(3,523,642)						
	45,904	45,904						
	45,904	45,904						
(3,523,642)	45,904	(3,477,738)						
965,402		965,402						
156,381		156,381						
1,469,829		1,469,829						
430,633		430,633						
1,117,556		1,117,556						
410,787		410,787						
10,960	295	11,255						
4,561,548	295	4,561,843						
1,037,906	46,199	1,084,105						
4,075,660	57,828	4,133,488						
\$ 5,113,566	\$ 104,027	\$ 5,217,593						



MUHLENBERG COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

MUHLENBERG COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	(General Fund		Road Fund	Jail Fund	Co	Justice Center rporation astruction Fund
ASSETS			-				
Cash and Cash Equivalents	\$	254,403	\$	191,516	\$ 50,317	\$	66,463
Total Assets	\$	254,403	\$	191,516	\$ 50,317	\$	66,463
FUND BALANCES Unreserved: General Fund Special Revenue Funds Capital Projects Fund Debt Service Fund	\$	254,403	\$	191,516	\$ 50,317	\$	66,463
Total Fund Balances	\$	254,403	\$	191,516	\$ 50,317	\$	66,463

MUHLENBERG COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2005 (Continued)

Non- Major Governmental Funds			Total Governmental Funds				
	\$ \$	593,291 593,291	\$	1,155,990 1,155,990			
	\$	502 266	\$	254,403			
		593,266		835,099 66,463 25			
	\$	593,291	\$	1,155,990			

Reconciliation of the Balance Sheet-Governmental Funds to the Statement of Net Assets:

Total Fund Balances	\$	1,155,990
Amounts Reported For Governmental Activities In The Statement		
Of Net Assets Are Different Because:		
Assets Held For Resale are not Financial Resources and therefore		
are not reported in the funds.		375,000
Capital Assets Used in Governmental Activities are not Financial Resources		
and therefore are not reported in the funds.		19,447,313
Accumulated Depreciation		(2,504,883)
Internal Service Fund is used by management to charge the cost of health		
insurance to individual funds. The assets and liabilities are included		
in governmental activities on the Statement of Net Assets.		30,146
Long-term debt is not due and payable in the current period and, therefore, is r	ot	
reported in the funds.		
Due Within One Year - Bonds and Financing Obligations		(869,000)
Due In More Than One Year - Bonds and Financing Obligations		(12,521,000)
Net Assets Of Governmental Activities	\$	5,113,566



MUHLENBERG COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

MUHLENBERG COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

	General Fund	Road Fund	Jail <u>Fund</u>
REVENUES			
Taxes	\$ 1,517,685	\$	\$
In Lieu Tax Payments	1,469,829		
Excess Fees	1,117,556		
Licenses and Permits	34,731		
Intergovernmental	405,622	1,310,574	1,489,485
Charges for Services	273,564		35,096
Miscellaneous	310,487	4,168	68,112
Interest	2,284		
Total Revenues	5,131,758	1,314,742	1,592,693
EXPENDITURES			
General Government	1,847,704		
Protection to Persons and Property	458,746		1,730,449
General Health and Sanitation	648,094		
Social Services	44,242		
Recreation and Culture	141,985		
Roads		1,086,323	
Debt Service	19,651		429,725
Capital Projects	190,248	599,988	37,849
Administration	880,279		338,162
Total Expenditures	4,230,949	1,686,311	2,536,185
Excess (Deficiency) of Revenues Over Expenditures Before Other			
Financing Sources (Uses)	900,809	(371,569)	(943,492)
Other Financing Sources (Uses)			
Financing Obligation Proceeds	7 00 000	375,000	0.55 40.5
Transfers From Other Funds	700,000	599,350	957,425
Transfers To Other Funds	(1,524,275)	(600,000)	
Total Other Financing Sources (Uses)	(824,275)	374,350	957,425
Net Change in Fund Balances	76,534	2,781	13,933
Fund Balances - Beginning	177,869	188,735	36,384
Fund Balances - Ending	\$ 254,403	\$ 191,516	\$ 50,317

MUHLENBERG COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2005 (Continued)

Justice		
Center	Non-	
Corporation	Major	Total
Construction	Governmental	Governmental
<u>Fund</u>	Funds	Funds
\$	\$	\$ 1,517,685
Ψ	Ψ	1,469,829
		1,117,556
		34,731
	2,214,650	5,420,331
	2,211,030	308,660
28,020		410,787
3,203	5,473	10,960
31,223	2,220,123	10,290,539
	40,000	1,887,704
	134,500	2,323,695
		648,094
		44,242
		141,985
	310,420	1,396,743
	662,693	1,112,069
730,888	386,204	1,945,177
	594,154	1,812,595
730,888	2,127,971	11,312,304
(699,665)	92,152	(1,021,765)
		375,000
135,267	117,500	2,509,542
155,207		
135,267	(385,267) (267,767)	<u>(2,509,542)</u> 375,000
133,207	(201,101)	373,000
(564,398)	(175,615)	(646,765)
630,861	768,906	1,802,755
\$ 66,463	\$ 593,291	\$ 1,155,990



MUHLENBERG COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

MUHLENBERG COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2005

Reconciliation to the Statement of Activities:

Net Change in Fund Balances - Total Governmental Funds	\$ (646,765)
Amounts reported for governmental activities in the Statement of Activities	
are difference because:	
Governmental Funds report capital outlays as expenditures. However, in the	
Statement of Activities the cost of those assets is allocated over their	
estimated useful lives and reported as depreciation expense.	
Purchase of Asset Held for Resale	375,000
Book Value-Disposed Asset	(57,832)
Capital Outlay	1,624,959
Depreciation Expense	(359,347)
Internal Service Funds are used by management to charge	
the cost of health insurance to individual funds. The net revenues	
(expenses) of this fund are reported with governmental activities.	(6,109)
The issuance of debt provides current financial resources to	, , ,
Governmental Funds while lease and bond principal payments are	
expensed in the Governmental Funds as a use of current financial	
resources. These transactions, however, have no effect on	
net assets.	
Short Term Lease Proceeds	(375,000)
Financing Obligations Principal Payments	8,000
Bond Principal Payments	475,000
Dona I imorpai i aj monto	 173,000
Change in Net Assets of Governmental Activities	\$ 1,037,906



MUHLENBERG COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

MUHLENBERG COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Type	Governmental		
	Activities	Activities		
		Internal Service Fund Health Insurance Fund		
	Enterprise			
	Fund			
	Jail			
	Canteen			
	Fund			
Assets				
Current Assets:				
Cash and Cash Equivalents	\$ 104,027	\$ 30,146		
Total Current Assets	104,027	30,146		
Net Assets				
Restricted	\$ 4,784	\$		
Unrestricted	99,243	30,146		
Total Net Assets	\$ 104,027	\$ 30,146		



MUHLENBERG COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

MUHLENBERG COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Type Activities	Governmental Activities		
	Enterprise Fund	Internal Service Fund		
	Jail	Health		
	Canteen	Insurance		
	Fund	Fund		
Operating Revenues				
Canteen Receipts	\$ 288,567	\$		
Inmate Accounts	143,414			
Reimbursements		796,471		
Miscellaneous Revenues	259			
Total Operating Revenues	432,240	796,471		
Operating Expenses				
Cost of Sales	221,820			
Jail Fees	118,387			
Inmate Accounts	17,797			
Claims		613,638		
Administrative		189,198		
Other	20,722			
Total Operating Expenses	378,726	802,836		
Operating Income (Loss)	53,514	(6,365)		
Nonoperating Revenues (Expenses)				
Interest Income	295	256		
Inmate Pay From State	17,037			
Inmate Refunds	(24,647)			
Total Nonoperating Revenues				
(Expenses)	(7,315)	256		
Change In Net Assets	46,199	(6,109)		
Total Net Assets - Beginning (restated)	57,828	36,255		
Total Net Assets - Ending	\$ 104,027	\$ 30,146		



MUHLENBERG COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

MUHLENBERG COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

		iness-Type ctivities	Governmental Activities		
	terprise Fund Jail	Internal Service Fund Health			
		Canteen Fund	In	surance Fund	
Cash Flows From Operating Activities					
Receipts From Customers	\$	432,240			
Reimbursements				796,471	
Cost of Sales		(221,820)			
Jail Fees		(118,387)			
Inmate Account		(17,797)			
Claims				(613,638)	
Administrative		(20,722)		(189,198)	
Net Cash Provided By					
Operating Activities		53,514		(6,365)	
Cash Flows From Noncapital					
Financing Activities					
Inmate Pay From State		17,037			
Inmate Refunds on Accounts		(24,647)			
Net Cash Provided By Noncapital					
Financing Activities		(7,610)		0	
Cash Flows From Investing Activities					
Interest Earned		295		256	
Net Cash Provided By			,		
Investing Activities		295		256	
Net Increase (Decrease) in Cash and Cash					
Equivalents		46,199		(6,109)	
Cash and Cash Equivalents - July 1, 2004		57,828		36,255	
Cash and Cash Equivalents - June 30, 2005	\$	104,027	\$	30,146	

MUHLENBERG COUNTY STATEMENT OF CASH FLOWS -PROPRIETARY FUND - MODIFIED CASH BASIS For The Year Ended June 30, 2005 (Continued)

		ness-Type tivities	Governmental Activities			
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities	ash Provided (Used) by Operating Canteen		Internal Service Fund Health Insurance Fund			
Operating Income (Loss)	\$	53,514	_\$	(6,365)		
Total Cash Provided (Used) By Operating Activities	\$	53,514	\$	(6,365)		

MUHLENBERG COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

June 30, 2005

MUHLENBERG COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

June 30, 2005

	Agend	cy Fund
	Inn	ail nate count
Assets		
Current Assets:		
Cash and Cash Equivalents	\$	10
Total Assets		10
Liabilities		
Amounts Held In Custody For Others		10
Total Liabilities		10
Net Assets		
Total Net Assets	\$	0

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MUHLENBERG COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2005

Note 1. Summary of Significant Accounting Policies

A. Basis of Presentation

The county presents its government wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Property tax receivables, accounts payable, compensated absences, and donated assets, among other items, are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

B. Reporting Entity

The financial statements of Muhlenberg County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. The County has no discretely presented component units.

Blended Component Units

The following legally separate organization provides its services exclusively to the primary government, and the fiscal court is able to impose its will on this organization. This organization's balances and transactions are reported as though they are part of the county's primary government using the blending method.

Note 1. Summary of Significant Accounting Policies (Continued)

B. Reporting Entity (Continued)

Blended Component Units (Continued)

Muhlenberg County Justice Center Corporation

Fiscal Court has the authority to appoint a voting majority of the Justice Center Corporation's (Corporation) Board of Directors. Fiscal Court also has the ability to approve or modify the Corporation's budget, approve or modify rate or fee changes affecting revenues, veto, overrule, or modify decisions of the Board of Directors, or otherwise impose its will on the Corporation. In addition, fiscal court is financially accountable for the Corporation, legally entitled to the Corporation's resources as well as legally obligated for the Corporation's debt. Financial information of the Justice Center Corporation is blended within Muhlenberg County's financial statements.

Muhlenberg County Elected Officials

Kentucky law provides for the election of the below officials from the geographic area constituting Muhlenberg County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Muhlenberg County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

C. Government-wide and Fund Financial Statements

The primary government reports the governmental activities using the economic resources measurement focus and the modified cash basis of accounting. Revenues are recognized when received and expenses are recognized when paid, except for the recognition of deprecation expense on the statement of activities.

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services. Fiduciary funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Government-wide and Fund Financial Statements (Continued)

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

The governmental funds are accounted for on the modified cash basis and focus on the flow of current financial resources. Revenues are recognized when received and expenditures are recognized when paid.

Governmental Funds

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Governor's Office for Local Development requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Government-wide and Fund Financial Statements (Continued)

Governmental Funds (Continued)

Justice Center Corporation Construction Fund - The Justice Center Corporation Construction fund accounts for the activities of the Justice Center Corporation, a blended component unit of the county. The purpose of this fund is to account for the financial resources to be used for the acquisition or construction of major capital facilities. The Governor's Office for Local Development does not require the Fiscal Court to report or budget these funds.

The primary government also has the following non-major funds: Local Government Economic Development Fund, Local Government Economic Assistance Fund, Rails to Trails Fund, Pennyrile Narcotics Drug Task Force Fund, Paradise Park Fund, and Justice Center Corporation Sinking Fund.

Special Revenue Funds:

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, Local Government Economic Development Fund, Rails to Trails Fund, Pennyrile Narcotics Drug Task Force Fund, and Paradise Park Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Capital Projects Fund:

The Justice Center Corporation Construction Fund is presented as a capital projects fund. Capital projects funds are to account for the financial resources to be used for the acquisition or construction of major capital facilities.

Debt Service Fund:

The Muhlenberg County Justice Corporation Sinking Fund is presented as a debt service fund. Debt Service Funds are to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest. Debt Service is provided through annual transfers from the General Fund in the amount of the debt service requirements for the year.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3rd Saturday in April following the delinquency date.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Government-wide and Fund Financial Statements (Continued)

Proprietary Funds

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise funds are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued after November 30, 1989, unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements or Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund. The jail canteen fund is reported as an enterprise fund.

Health Insurance Fund - This fund accounts for the goods or services provided by one governmental department or agency to another. The Health Insurance Fund of the fiscal court is reported as an internal service fund.

Fiduciary Funds

All fiduciary funds are reported using the economic resources measurement focus and the modified cash basis of accounting. Fiduciary funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. The county's agency fund is used to account for monies held by the county in the Jail Inmate Fund for custodial purposes only. Unlike other funds, the agency fund reports assets and liabilities only; therefore, it has no measurement focus.

The primary government reports the following fiduciary funds:

Jail Inmate Account - This fund accounts for funds received from inmates and held until inmate uses these funds.

Federal Medicaid Fund - The funds accounts for funds received from Medicaid and transferred to the Muhlenberg County Community Hospital. This fund had a \$0 balance as of June 30, 2005.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

E. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	italization	Useful Life
	Tl	nreshold	(Years)
		_	
Land Improvements	\$	10,000	10-60
Buildings and Building Improvements	\$	10,000	10-75
Machinery and Equipment	\$	2,500	3-25
Vehicles	\$	2,500	3-25
Infrastructure	\$	10,000	10-50

Note 1. Summary of Significant Accounting Policies (Continued)

F. Long-term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental funds recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

G. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

H. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

Formal budgets are not adopted for the Muhlenberg County Justice Center Corporation Construction Fund (Capital Projects Fund) and Muhlenberg County Justice Center Corporation Sinking Fund (Debt Service Fund) because bond indentures and other relevant contractual provisions require specific payment to and from these funds annually and transfers are budgeted in the Jail Fund to comply with these requirements. The Governor's Office for Local Development does not require these funds to be budgeted.

Note 1. Summary of Significant Accounting Policies (Continued)

I. Joint Ventures

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based upon these criteria, the following is considered joint ventures of the Muhlenberg County Fiscal Court: Paradise Industrial Park and Bluegrass Crossing Industrial Park.

Note 2. Deposits

The primary government maintains deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) in accordance with KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240 (4). As of June 30, 2005, all deposits of the county were not covered by FDIC insurance. The County did not enter into a written agreement with one depository institution, and as of June 30, 2005, the FDIC insurance did not exceed the amount on deposit, leaving \$2,877 of the county's deposits of \$102,877 exposed to custodial credit risk as follows:

• \$2,877 uninsured and unsecured.

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2005 was as follows:

	Reporting Entity						
	Restated Beginning			Ending			
Primary Government:	Balance	Increases	Decreases	Balance			
Governmental Activities:							
Capital Assets Not Being Depreciated:							
Land	\$ 1,573,285	\$ 349,300	\$	\$ 1,922,585			
Construction In Progress	5,170,725	767,112	(5,843,999)	93,838			
Total Capital Assets Not Being	6 7 4 4 0 1 0	1 11 5 110	(5.042.000)	2.016.422			
Depreciated	6,744,010	1,116,412	(5,843,999)	2,016,423			
Capital Assets, Being Depreciated:							
Buildings	8,907,097	5,875,014		14,782,111			
Vehicles and Equipment	2,215,857	279,755	(62,750)	2,432,862			
Land Improvements	18,140			18,140			
Infrastructure		197,777		197,777			
Total Capital Assets Being	11 111 001		(52.750)	15 100 000			
Depreciated	11,141,094	6,352,546	(62,750)	17,430,890			
Less Accumulated Depreciation For:							
Buildings	(680,029)	(194,988)		(875,017)			
Vehicles and Equipment	(1,469,609)	(159,983)	4,918	(1,624,674)			
Land Improvements	(816)	(816)		(1,632)			
Infrastructure		(3,560)		(3,560)			
Total Accumulated Depreciation	(2,150,454)	(359,347)	4,918	(2,504,883)			
Total Capital Assets, Being Depreciated, Net	8,990,640	5,993,199	(57,832)	14,926,007			
Governmental Activities Capital Assets, Net	\$ 15,734,650	\$ 7,109,611	\$ (5,901,831)	\$ 16,942,430			
•							

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:	
General Government	\$ 85,952
Protection to Persons and Property	142,807
General Health and Sanitation	8,613
Social Services	17,236
Recreation and Culture	6,862
Roads	 97,877
Total Depreciation Expense - Governmental Activities	\$ 359,347

Note 4. Short-term Debt - Promissory Note

A. Line of Credit

In July 2004, Muhlenberg County signed a promissory note with Old National Bank in the amount of \$750,000 at 4.25% interest rate. During the fiscal year, the County borrowed \$750,000 in order to meet current operating expenses. The County repaid \$758,287, which included interest of \$8,287.

B. <u>Leases - Trucks</u>

On November 4, 2004, the Muhlenberg County Fiscal Court entered into a one-year lease purchase agreement with the Bank of New York for the purpose of purchasing trucks that would be placed in service for one year and then resold. The principal amount borrowed was \$170,000 with an interest rate of 2.25%. The agreement requires the payment of principal and interest at the end of the one-year lease.

C. Leases - Trucks

On January 18, 2005, the Muhlenberg County Fiscal Court entered into a one-year lease purchase agreement with the Bank of New York for the purpose of purchasing trucks that would be placed in service for one year and then resold. The principal amount borrowed was \$205,000 with an interest rate of 3.00%. The agreement requires the payment of principal and interest at the end of the one-year lease.

Changes In Short-Term Liabilities

	Beginning Balance			Additions Reductions			Ending Balance	
Primary Government Governmental Activities								
Line Of Credit Leases	\$	0	\$	750,000 375,000	\$	750,000	\$	0 375,000
Governmental Activities Short-term Liabilities	\$	0	\$ 1	1,125,000	\$	750,000	\$	375,000

Note 5. Long-term Debt - Bonds

A. <u>Detention Center</u>

On January 19, 2000, the Muhlenberg County Fiscal Court issued \$6,895,000 General Obligation Improvement Bonds, Series 2000, for the construction of the Detention Center. These bonds are required to be paid fully within 20 years from the date of issue and are backed by the full faith and credit of the County. The bonds matured as to principal beginning August 1, 2002.

Bonds outstanding as of June 30, 2005 totaled \$6,240,000. Future principal and interest requirements are:

Note 5. Long-term Debt - Bonds (Continued)

A. Detention Center (Continued)

	Governmental Activities							
Fiscal Year Ended June 30]	Principal		Interest				
2006	\$	230,000	\$	342,098				
2007		250,000		328,778				
2008		260,000		314,625				
2009		280,000		299,640				
2010		285,000		283,961				
2011-2015		1,685,000		1,155,669				
2016-2020		2,190,000		615,720				
2021-2022		1,060,000		60,199				
Totals	\$	6,240,000	\$	3,400,690				

B. Justice Center

The Muhlenberg County Justice Center Corporation ('The Corporation') issued First Mortgage Revenue Bonds, Series 2002, on December 1, 2002. The purpose of this bond issue is for i) constructing a new judicial center for lease to the Administrative Office of the Courts; ii) capitalizing interest for twelve (12) months; iii) paying in full the outstanding loan between the County and Old National Trust Company; and iv) paying the costs of issuance of the bonds. The issue amount of the bonds was \$6,955,000.

The Corporation entered into a lease agreement with the Commonwealth of Kentucky, Administrative Office of the Courts (AOC). The Corporation leases a portion of the Project Site and the Project, along with improvements thereon and to be constructed thereof, to AOC for an initial period from the occupancy date until June 30, 2024, at the agreed and stipulated rentals equal to the AOC use allowance. The maximum use allowance is set at \$556,700 per year. The rental amount is anticipated to be adequate to pay 100% of the net debt service on the bonds. On July 1 of each even numbered year, this lease may be renewed by AOC for another biennial period of two years. Interest on the bonds is payable each March 1 and September 1. The bonds matured as to principal on September 1, 2004 and each September 1 thereafter. The interest rate on the bonds ranges from 1.55% to 4.60%.

Note 5. Long-term Debt - Bonds (Continued)

B. Justice Center (Continued)

Bonds outstanding as of June 30, 2005 totaled \$6,705,000. Future principal and interest requirements are:

	Governmental Activities						
Fiscal Year Ended		_					
June 30	Principal	Interest					
2006	\$ 255,000	0 \$ 258,333					
2007	260,000	0 252,920					
2008	265,000	0 246,419					
2009	275,000	0 238,783					
2010	280,000	0 230,108					
2011-2015	1,570,000	0 987,525					
2016-2020	1,930,000	0 637,370					
2021-2024	1,870,000	0 175,000					
Totals	\$ 6,705,000	0 \$ 3,026,458					

Note 6. Long-term Debt - Financing Obligation

On November 12, 1992, the Muhlenberg County Fiscal Court entered into a 20-year capital lease purchase agreement with the Kentucky Association of Counties Leasing Trust Program for construction of waterlines. The principal amount borrowed was \$147,000 with an interest rate of 5.45%. The agreement requires monthly payments of interest and annual payments of principal.

The outstanding balance as of June 30, 2005, was \$70,000. Future principal and interest requirements are:

	Governmental Activities							
Fiscal Year Ended								
June 30	P	rincipal	I	nterest				
2006	\$	9,000	\$	4,324				
2007		9,000		3,745				
2008		9,000		3,149				
2009		10,000		2,534				
2010		10,000		1,882				
2010-2012		23,000		3,160				
Totals	\$	70,000	\$	18,794				

Note 6. Long-term Debt - Bonds (Continued)

Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2005, was as follows:

	Beginning				Ending	Due Within
	Balance	Additions		Reductions	Balance	One Year
Primary Government:						
Governmental Activities:						
General Obligation Bonds (Note 5)	\$ 13,420,000	\$		\$ 475,000	\$12,945,000	\$ 485,000
Financing Obligations	78,000			8,000	70,000	9,000
Governmental Activities						
Long-term Liabilities	\$13,498,000	\$	0	\$ 483,000	\$13,015,000	\$ 494,000

Note 7. Interest On Short-term Debt, Bonds, and Financing Obligation

Debt Service on the Statement of Activities includes \$8,287 in interest on short-term debt, \$617,417 in interest on bonds and \$3,365 in interest on financing obligation.

Note 8. Related Party Transactions

The Pennyrile Narcotics Task Force conducted business with 4th And Main Auto Sales, which is owned by Jason Blakely, who is the spouse of Lori Blakely an employee of the Pennyrile Narcotics Task Force. During fiscal year ended June 30, 2005, the Pennyrile Narcotics Task Force paid \$1,293 to 4th And Main Auto Sales.

The Muhlenberg County Fiscal Court conducted business with Kirtley's Paint & Fantastic's Sporting Goods, which is owned by the Judge/Executives' brother. During fiscal year ended June 30, 2005, the Muhlenberg County Fiscal Court paid \$248 to Kirtley's Paint & Fantastic's Sporting Goods.

Note 9. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple-employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan benefits. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.48 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Note 9. Employee Retirement System (Continued)

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement System, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

Note 10. Self Insurance

Muhlenberg County Fiscal Court elected to begin a partially self-funded health insurance plan as of May 1, 2003. This partially self-funded insurance plan covers all full-time employees. County employees are required to contribute \$15 per month and the County pays for the remainder of the County employee's individual coverage. As of May 1, 2004, County employees were required to choose between a \$750 and \$500 deductible and County employee contributions were \$15 or \$50 per month, respectively. The County also pays for one-half the cost for family coverage.

This partially self-funded insurance plan has two distinct components that the Fiscal Court must pay. The first component is fixed cost, which consists of administrative fees associated with operating of the plan and specific and aggregate reinsurance costs that cap the County's claims exposure on an individual and aggregate basis. Fixed costs for the fiscal year ending June 30, 2005 were \$189,198. The second component is claims cost. Muhlenberg County is responsible to pay all claims as they incur. Once an individual exceeds \$40,000 in claims or the County's aggregate claims exceed the predetermined maximum, then the County will receive reimbursements from the carrier. Claims for the fiscal year ended June 30, 2005 were \$613,638. Muhlenberg County Fiscal Court's contract with HCC Life Insurance has a terminal liability provision; this policy expired as of April 30, 2004. Beginning May 1, 2004, the Fiscal Court's contract is with United Healthcare Insurance Company and there is not a terminal liability provision. The Health Insurance Fund had a balance of \$30,146 as of June 30, 2005.

Note 11. Prior Period Adjustments

The Beginning Net Assets of the Governmental Activities has been increased in the amount of \$50,000 due to the historical cost of a backhoe purchased in a prior year not including the trade-in value of equipment traded and by \$36,255 due to the Health Insurance Fund previously not recorded as an Internal Service Fund. The Beginning Net Assets of the Business-type Activities has been increased by \$564 due to the petty cash previously not recorded.

MUHLENBERG COUNTY BUDGETARY COMPARISON SCHEDULES - MAJOR FUNDS Required Supplementary Information - Modified Cash Basis

MUHLENBERG COUNTY BUDGETARY COMPARISON SCHEDULES - MAJOR FUNDS Required Supplementary Information - Modified Cash Basis

	GENERAL FUND							
	Budgeted Amounts Original Final				Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)		
REVENUES								
Taxes	\$	1,473,300	\$	1,473,300	\$	1,517,685	\$	44,385
In Lieu Tax Payments		1,425,000		1,425,000		1,469,829		44,829
Excess Fees		937,565		937,565		1,117,556		179,991
Licenses and Permits		35,000		35,000		34,731		(269)
Intergovernmental Revenue		443,030		443,030		405,622		(37,408)
Charges for Services		262,500		262,500		273,564		11,064
Miscellaneous		261,500		261,500		310,487		48,987
Interest		3,500		3,500		2,284		(1,216)
Total Revenues	\$	4,841,395	\$	4,841,395	\$	5,131,758	\$	290,363
EXPENDITURES								
General Government		1,946,870		1,911,320		1,854,941		56,379
Protection to Persons and Property		538,670		606,770		598,910		7,860
General Health and Sanitation		641,350		692,150		688,571		3,579
Social Services		42,500		45,000		44,242		758
Recreation and Culture		146,950		146,950		141,985		4,965
Debt Service		1,018,830		775,480		769,651		5,829
Capital Projects		50,000		3,000		2,370		630
Administration		1,007,450		948,450		880,279		68,171
Total Expenditures	\$	5,392,620	\$	5,129,120	\$	4,980,949	\$	148,171
Excess (Deficiency) of Revenues Over Expenditures Before Transfers and								
Financing Sources (Uses)		(551,225)		(287,725)		150,809		438,534
OTHER FINANCING SOURCES (USES)								
Borrowed Money		1,000,000		1,000,000		750,000		(250,000)
Transfers From Other Funds						700,000		700,000
Transfers To Other Funds		(581,775)		(581,775)		(1,524,275)		(942,500)
Total Other Financing Sources (Uses)		418,225	\$	418,225	_\$_	(74,275)	\$	(492,500)
Net Changes in Fund Balance		(133,000)		130,500		76,534		(53,966)
Fund Balance - Beginning		133,000		133,000		177,869		44,869
Fund Balance - Ending	\$	0	\$	263,500	\$	254,403	\$	(9,097)

MUHLENBERG COUNTY BUDGETARY COMPARISON SCHEDULES - MAJOR FUNDS Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2005 (Continued)

	ROAD FUND							
	Budgeted Amounts Original Final			Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)			
REVENUES		Originar		1 mui		Dusis)		tegutive)
Intergovernmental Revenue	\$	1,127,300	\$	1,127,300	\$	1,310,574	\$	183,274
Miscellaneous		10,000		10,000		4,168		(5,832)
Interest		1,000		1,000				(1,000)
Total Revenues	\$	1,138,300	\$	1,138,300	\$	1,314,742	\$	176,442
EXPENDITURES								
Roads	\$	1,237,650	\$	1,325,650	\$	1,311,311	\$	14,339
Total Expenditures	\$	1,237,650	\$	1,325,650	\$	1,311,311	\$	14,339
Excess (Deficiency) of Revenues Over Expenditures Before Transfers and Financing Sources (Uses)		(99,350)		(187,350)		3,431		190,781
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds		49,350		49,350		599,350		550,000
Transfers To Other Funds						(600,000)		(600,000)
Total Other Financing Sources (Uses)		49,350		49,350		(650)		(50,000)
Net Changes in Fund Balance		(50,000)		(138,000)		2,781		140,781
Fund Balance - Beginning		50,000		50,000		188,735		138,735
Fund Balance - Ending	\$	0	\$	(88,000)	\$	191,516	\$	279,516

MUHLENBERG COUNTY BUDGETARY COMPARISON SCHEDULES - MAJOR FUNDS Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2005 (Continued)

	JAIL FUND							
		Budgeted Original			Actual Amounts, (Budgetary Basis)		Fin I	iance with al Budget Positive Jegative)
REVENUES								,
Intergovernmental Revenue	\$	1,592,500	\$	1,592,500	\$	1,489,485	\$	(103,015)
Charges for Services		40,000		40,000		35,096		(4,904)
Miscellaneous		59,500		59,500		68,112		8,612
Total Revenues	\$	1,692,000	\$	1,692,000	\$	1,592,693	\$	(99,307)
EXPENDITURES								
Protection to Persons and Property	\$	1,602,200	\$	1,781,800	\$	1,768,298	\$	13,502
Debt Service		279,725		429,725		429,725		
Administration		342,500		338,400		338,162		238
Total Expenditures	\$	2,224,425	\$	2,549,925	\$	2,536,185	\$	13,740
Excess (Deficiency) of Revenues Over Expenditures Before Transfers and								
Financing Sources (Uses)		(532,425)		(857,925)		(943,492)		(85,567)
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds		532,425		532,425		957,425		425,000
Total Other Financing Sources (Uses)		532,425		532,425		957,425		425,000
Net Changes in Fund Balance				(325,500)		13,933		339,433
Fund Balance - Beginning						36,384		36,384
Fund Balance - Ending	\$	0	\$	(325,500)	\$	50,317	\$	375,817

MUHLENBERG COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2005

Budgetary Information

1. Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

2. Reconciliation to the General Fund:

Total Expenditures-Budgetary Basis	\$4,980,949
Short-term Borrowings for Operating Expenses	(750,000)
Total Expenditures-Modified Cash Basis	\$4,230,949
Other Financing Sources (Uses)-Budgetary Basis	\$ (74,275)
Short-term Borrowings for Operating Expenses	(750,000)
Total Other Financing Sources (Uses) - Modified Cash Basis	\$ (824,275)

3. Reconciliation to the Road Fund:

Total Expenditures-Budgetary Basis	\$ 1,3	311,311
Short-term Borrowings for Assets Held For Resale		375,000
Total Expenditures-Modified Cash Basis	\$ 1,0	686,311
		
Other Financing Sources (Uses)-Budgetary Basis	\$	(650)
Short-term Borrowings for Assets Held For Resale	,	375,000

\$ 374,350

Total Other Financing Sources (Uses) - Modified Cash Basis

MUHLENBERG COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2005

MUHLENBERG COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS-MODIFIED CASH BASIS Other Supplementary Information

June 30, 2005

	Local Government Economic Assistance Fund		Government Economic Assistance		Governmen Economic		Government Economic Development		Government Economic Development		Economic Development		Government Economic Development		Government Economic Development		Government Government Economic Economic Devel		_	Rails to Frails Fund	Na l Tas	nnyrile rcotics Drug k Force Fund
ASSETS																						
Cash and Cash Equivalents	\$	122,627	\$	372,863	\$	93,079	\$	4,639														
Total Assets	\$	122,627	\$	372,863	\$	93,079	\$	4,639														
FUND BALANCES Unreserved: Special Revenue Funds Debt Service Fund	\$	122,627	\$	372,863	\$	93,079	\$	4,639														
Total Fund Balances	\$	122,627	\$	372,863	\$	93,079	\$	4,639														

MUHLENBERG COUNTY
COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS-MODIFIED CASH BASIS
Other Supplementary Information
June 30, 2005
(Continued)

P	adise ark und	Ce Corp Sin	stice nter oration king und	Total on-Major ernmental Funds
\$	58 58	\$	25 25	\$ 593,291 593,291
\$	58	\$	25	\$ 593,266 25
\$	58	\$	25	\$ 593,291



MUHLENBERG COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2005

MUHLENBERG COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2005

	Gov Ed As	Local vernment conomic sistance Fund	Gov Ed Dev	Local wernment conomic welopment Fund		Rails to Trails Fund	N	ennyrile arcotics Drug sk Force Fund
REVENUES								
Intergovernmental	\$	750,000	\$	423,770	\$		\$	501,508
Interest	Ψ	744	Ψ	2,975	Ψ		Ψ	150
Total Revenues		750,744		426,745	_			501,658
EXPENDITURES								
General Government		40,000						
Protection to Persons and Property		134,500						
Roads		310,420						
Debt Service		150,000						
Capital Projects				360,902		681		
Administration								594,154
Total Expenditures		634,920		360,902	_	681		594,154
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)		115,824		65,843		(681)		(92,496)
OTHER FINANCING SOURCES (USES)								
Transfers To Other Funds		(150,000)						(100,000)
Transfers From Other Funds								117,500
Total Other Financing Sources (Uses)		(150,000)						17,500
Net Change in Fund Balances		(34,176)		65,843		(681)		(74,996)
Fund Balances - Beginning		156,803		307,020		93,760		79,635
Fund Balances - Ending	\$	122,627	\$	372,863	\$	93,079	\$	4,639

MUHLENBERG COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2005 (Continued)

Paradise Park Fund		Co	Justice Center orporation Sinking Fund	Total Non-Major Governmental Funds		
\$	24,679 24,679	\$	514,693 1,604 516,297	\$	2,214,650 5,473 2,220,123	
	24,621		512,693		40,000 134,500 310,420 662,693 386,204 594,154	
	24,621		512,693		2,127,971	
	58		3,604		92,152	
			(135,267)		(385,267) 117,500	
			(135,267)		(267,767)	
	58		(131,663)		(175,615)	
			131,688		768,906	
\$	58	\$	25	\$	593,291	



MUHLENBERG COUNTY COMMENT AND RECOMMENDATION

For The Year Ended June 30, 2005

MUHLENBERG COUNTY COMMENT AND RECOMMENDATION

Fiscal Year Ended June 30, 2005

Current Year Comment:

<u>Fiscal Court Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral</u> And Enter Into A Written Agreement To Protect Deposits

On June 30, 2005, \$2,877 of the County's deposits of public funds were uninsured and unsecured in one depository institution. According to KRS 66.480(1)(d) and KRS 41.240(4), financial institutions maintaining deposits of public funds are required to pledge securities or provide surety bonds as collateral to secure these deposits if the amounts on deposit exceed the \$100,000 amount of insurance coverage provided by the Federal Deposit Insurance Corporation (FDIC). The County should require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times and this should be evidenced by a written agreement between the County and the depository institution. We recommend the County require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits at all times and enter into a written agreement with the depository institution to secure the County's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Judge/Executive Rodney Kirtley's Response: The Jail has a new collateral pledge dated June 19, 2006.

Prior Year Comments:

None



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



PEERCY AND GRAY, PSC

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2300 Hurstbourne Village Drive, Suite 500 Louisville, Kentucky 40299 Phone: (502) 493-1090

FAX: (502) 493-7231

The Honorable Rodney Kirtley, Muhlenberg County Judge/Executive Members of the Muhlenberg County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Muhlenberg County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated July 7, 2006. Muhlenberg County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Muhlenberg County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be a material weakness.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Muhlenberg County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of material noncompliance that is required to be reported under <u>Government Auditing Standards</u> and which is described in the accompanying comment and recommendation:

• Fiscal Court Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral And Enter Into A Written Agreement To Protect Deposits

Report On Internal Control Over Financial Reporting And Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and the Kentucky Governor's Office of Local Development, and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Peercy and Gray, PSC
Peercy and Gray, PSC
Certified Public Accountants

Audit fieldwork completed - July 7, 2006

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

MUHLENBERG COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

MUHLENBERG COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005

The Muhlenberg County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance and Development Programs was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Rodney Kirtley

County Judge/Executive

Charles R. Lewis

County Treasurer